No. 18-1635

United States Court Of Appeals For The Federal Circuit

SIPCO, LLC,

Appellant,

v.

EMERSON ELECTRIC CO.,

Appellee.

Appeal from the United States Patent and Trademark Office, Patent Trial and Trademark Appeal Board in No. CBM2016-00095

APPELLEE'S PETITION FOR PANEL REHEARING AND REHEARING EN BANC

James Richard Batchelder James L. Davis, Jr. ROPES & GRAY LLP 1900 University Avenue 6th Floor East Palo Alto, CA 94303

Telephone: (650) 617-4000

Douglas Hallward-Driemeier ROPES & GRAY LLP 2099 Pennsylvania Ave NW Washington, DC 20006 Telephone: (202) 508-4600

Samuel L. Brenner ROPES & GRAY LLP Prudential Tower 800 Boylston Street Boston, MA 02199-3600 Phone: (617) 951-7000

Counsel for Emerson Electric Co.

FORM 9. Certificate of Interest

Form 9 Rev. 10/17

UNITED STATES COURT OF APPEALS FOR THE FEDERAL CIRCUIT					
SIPCO, LLC	_{v.} Emerson E	Electric Co.			
Case No. 2018-1635					
CERTIFICATE OF INTEREST					
Counsel for the: \Box (petitioner) \Box (appellant) \Box (respondent) \blacksquare (appellee) \Box (amicus) \Box (name of party)					
Emerson Electric Co.					
certifies the following (use "None" if applicable; use extra sheets if necessary):					
1. Full Name of Party Represented by me	2. Name of Real Party in interest (Please only include any real party in interest NOT identified in Question 3) represented by me is:	3. Parent corporations and publicly held companies that own 10% or more of stock in the party			
Emerson Electric Co.	Fisher-Rosemount Systems, Inc.	None			
	Rosemount Inc.				
	Emerson Process Management LLLP				
4. The names of all law firms and the partners or associates that appeared for the party or amicus now represented by me in the trial court or agency or are expected to appear in this court (and who have not or will not enter an appearance in this case) are: ROPES & GRAY LLP: J. Steven Baughman (former Ropes & Gray LLP), Ian B. Brooks (former Ropes & Gray LLP), and Matthew R. Shapiro					

FORM 9. Certificate of Interest

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5. The title and number of any case known to counsel to be pending in this or any other court or agency that will directly affect or be directly affected by this court's decision in the pending appeal. See Fed. Cir. R. 47. 4(a)(5) and 47.5(b). (The parties should attach continuation pages as necessary).

None.

10/25/2019

Date

Please Note: All questions must be answered

/s/ Douglas Hallward-Driemeier

Signature of counsel

Douglas Hallward-Driemeier

Printed name of counsel

Counsel of Record

Reset Fields

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TABLE OF ABBREVIATIONS

Term/Abbreviation	<u>Description</u>
AIA	America Invents Act
CBM	Covered Business Method
ID	Institutional Decision
FWD	Final Written Decision
PTAB or Board	Patent Trial and Appeal Board of the United States Patent and Trademark Office

^{*} All emphasis added unless indicated otherwise

STATEMENT OF COUNSEL

Rather than reviewing the Board's merits determination that the challenged

claims are unpatentable as "obvious," the panel remanded to the Board to further

explain why the claims are sufficiently "unobvious" to satisfy CBM jurisdiction.

Based on my professional judgment, I believe that the panel decision is contrary to

the following decisions of the Supreme Court of the United States or the precedents

of this Court, as well as Congress's statutory directive in the AIA, 35 U.S.C. §324(e),

that, when a preliminary institution determination involves a question that is

subsumed by the ultimate merits, the appellate court should review the merits

question, not the threshold one:

• Bell v. Hood, 327 U.S. 678 (1946).

• Cuozzo Speed Technologies, LLC v. Lee, 136 S. Ct. 2131 (2016).

• Function Media, LLC v. Google, Inc., 708 F.3d 1310 (Fed. Cir. 2013).

• Morrison v. Nat'l Australia Bank Ltd., 561 U.S. 247 (2010).

• Ortiz v. Jordan, 562 U.S. 180 (2011).

• Steel Co. v. Citizens for a Better Environment, 523 U.S. 83 (1998).

• Switz. Cheese Ass'n, Inc. v. E. Horne's Market, Inc., 385 U.S. 23 (1966).

• Wi-Fi One, LLC v. Broadcom Corp., 878 F.3d 1364 (Fed. Cir. 2018) (en

banc).

Date: October 25, 2019

<u>/s/ Douglas H. Hallward-Driemeier</u> Attorney of Record for Emerson Electric

Co.

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I. INTRODUCTION

The panel improperly exercised review of, and remanded for further proceedings regarding, the Board's preliminary determination at Covered Business Method ("CBM") Institution whether the alleged invention is "unobvious," notwithstanding that the Board had already later determined on the merits, following a full hearing, that the claims are unpatentable as "obvious" under 35 U.S.C. §103. See slip op. 21-22. The Supreme Court has repeatedly held to the contrary—that when a tribunal has made a preliminary determination that is subsumed by a later merits determination, the reviewing court should review the final ruling, with the benefit of the full record. See, e.g., Ortiz v. Jordan, 562 U.S. 180, 183-84 (2011) (summary judgement not reviewable after merits determination because "full record developed in court supersedes the record existing at the time of the summary judgment motion"); Switz. Cheese Ass'n, Inc. v. E. Horne's Mkt., Inc., 385 U.S. 23, 25 (1966). This Court has held likewise. See, e.g., Function Media, LLC v. Google, *Inc.*, 708 F.3d 1310, 1322 (Fed. Cir. 2013).

Indeed, this Court has applied that same rule to the specific context of PTAB institution decisions. *See Wi-Fi One, LLC v. Broadcom Corp.*, 878 F.3d 1364, 1372 n.7 (Fed. Cir. 2018) (en banc) (collecting cases). In *Wi-Fi One*, this Court observed that Congress specifically directed in the AIA that "preliminary-only merits determinations" *not* be reviewed on appeal "because the *closely related* final merits

determination *is* reviewable." *Id.* at 1373 (discussing 35 U.S.C. §314(d)). Some threshold institution determinations (such as the "financial product or service" element for CBM review) have no merits-phase counterpart, and are reviewable. *See id.* By contrast, the petition-stage "unobvious" and merits-stage "obvious" determinations represent the same "two-stage process" for which the Court is required to review "the final merits determination." *Id.*

The panel's decision also runs afoul of a related, but distinct, line of precedent concerning the interrelationship between questions of jurisdiction and the merits. As the Supreme Court has frequently explained, the standard to invoke a tribunal's jurisdiction should not be conflated with that required to succeed on the merits, because a determination that the claim fails "must be decided after and not before the court has assumed jurisdiction over the controversy." Bell v. Hood, 327 U.S. 678, 682 (1946). A contrary rule risks "turn[ing] every [merits] question...into a question of jurisdiction," such that every proceeding in which the claimant ultimately loses "would be dismissed for lack of jurisdiction rather than decided on the merits." Steel Co. v. Citizens for a Better Environment, 523 U.S. 83, 92-93 In the AIA, Congress implicitly embraced this traditional distinction between jurisdiction and merits inquiries when it established that only a Final Written Decision ("FWD") has estoppel effect. 35 U.S.C. §325(e). If every merits determination that a patent's technological feature is not "obvious" also meant it

must have been "unobvious" for purposes of the CBM institution inquiry, the consequence would be to vacate institution and dismiss for lack of jurisdiction, rendering the estoppel provision inapplicable.

Under the principles established in *Bell* and *Steel Co.*, the jurisdictional CBM "unobvious[ness]" inquiry is subsumed and overtaken by a petitioner's proving "obviousness" on the merits. Therefore, the Board's determination in the FWD that the purported invention is "obvious" under §103 necessarily establishes a fortiori that the jurisdictional "unobvious" standard is satisfied under any articulation of the standard, which plainly cannot be more demanding than is required to establish jurisdiction. Here, the panel acknowledged the Board's merits determination, based on a full analysis, that Emerson had proved by a preponderance of the evidence that the challenged claims were "obvious" over prior art. See Appx46-66. determination superseded the Board's earlier determination in the Institution Decision ("ID") under 37 C.F.R. §42.301(b) that the claims "do[] not recite a technological feature that is novel and non-obvious over the prior art" as part of the threshold CBM inquiry. Appx390-393 (ID); see also Appx20 (FWD). The panel should thus have proceeded to review the merits determination, as Ortiz and Wi-Fi One instruct.

The panel's contrary holding would waste judicial and administrative resources, and create confusion regarding how such post-merits review of

preliminary threshold determinations should be conducted. The panel's decision itself demonstrates that confusion. The majority reviewed and reversed the Board's claim construction of a key term based primarily on an argument made only during the merits phase, but *not at institution*. The panel then proceeded to rely on those same *merits*-phase proceedings to reverse the Board's *institution*-phase determination regarding the second prong of the "technological invention" exception. Slip op. 16-21. The panel thereby seemingly suggests the Board should rely on the *complete* record when revisiting its ID regarding "unobviousness," which is supposed to be made on the record at institution. The rule in *Ortiz* avoids just such confusion; the panel should instead have reviewed the Board's merits §101 and §103 determinations on the basis of the *full* proceeding record.

II. BACKGROUND

A. The Statutory and Regulatory Framework

A patent qualifies as a CBM patent if it relates to "a financial product or service, except that the term does not include patents for technological inventions." See slip op. 5 (citing AIA §18(d)(1)). Under 37 C.F.R. §42.301(b), a patent satisfies the "technological invention" exception only if "the claimed subject matter as a whole recites a technological feature that is novel and unobvious over the prior art; and solves a technical problem using a technical solution."

B. The Petition and Institution Decision

The Board instituted review on multiple grounds, including §101 and §103. Slip op. 5. As relevant here, after concluding the patent was related to a financial product or service, the Board held the technological invention exception did not apply because "the claimed subject matter, as a whole…does not recite a technological feature that is novel and non-obvious" or "solve a technical problem using a technical solution." Appx390-393.

In its determination, the Board construed "low-power transceiver" as "encompass[ing]" but not limited to "a device that transmits and receives signals having a limited transmission range." Appx396-402.

C. The FWD

The Board's FWD found Emerson had established by a preponderance of the evidence that the challenged claims are unpatentable under §101 and obvious (in view of "Tymes") under §103. *See* Appx29-45, Appx46-66. Before reaching these merits determinations, the Board reiterated its institution finding that the patent is a CBM patent, Appx7-8, and that the patent is not excluded under the technological invention exception because the claims do "not recite a technological feature that is novel and non-obvious over the prior art, and the claimed subject matter does not solve a technical problem using a technical solution," *see* Appx20.

The Board again construed "low-power transceiver" as encompassing, but not being limited to, "a device that transmits and receives signals having a limited transmission range." Appx21-23, Appx26. In doing so, the Board rejected SIPCO's contentions, not raised at institution, that the claims solved the technological challenges of "interference" or "interception," which were referenced only with respect to an unclaimed "extremely low power transmitter." Appx25. Importantly, however, the Board made clear that its obviousness finding did not depend on this construction because there was "no dispute that the RF transceivers in Tymes' remote units are 'low-power." Appx49.

D. The Panel Decision

The panel vacated and remanded to the Board. Slip op. 2. First, a majority reversed the construction of "low-power transceiver," instead construing the term to mean "a device that transmits and receives signals at a power level corresponding to limited transmission range." *Id.* at 9-13. In doing so, the panel relied on SIPCO's arguments (which SIPCO had not yet raised at institution) that limiting transmission range was necessary to alleviate the problems of interference and interception. *See id.* at 11; Appx487.

Proceeding to the jurisdictional inquiry whether the patent is CBM-qualified, the panel agreed with the Board's conclusion that the patent relates to a financial product or service, slip op. 13-15, but rejected the Board's application of the

ruling on the second §42.301(b) prong arbitrary and capricious on the ground that, "[b]ecause the Board misread and mischaracterized the features of claim 1...it did not appreciate that the claims provide a technical solution to a technical problem." Slip. op. 16. Here too, the panel relied on asserted benefits regarding interference and interception that SIPCO had not argued at institution. *See id.*; Appx504-505.

Turning to the first prong of the technological invention exception, the panel found inadequate the Board's analysis in support of its holdings, in both ID and FWD, that the claims did "not recite a technological feature that is novel and non-obvious." Appx20 (FWD); Appx390-393 (ID). The panel also rejected Emerson's suggestion that the Board's §103 merits analysis provided that reasoning and made remand unnecessary. Slip op. 21-22. The panel "questioned whether it makes sense to interpret the first part of §42.301(b)—which references the word obvious—as coextensive with §103," and directed the Board, on remand, to "explain what part one of the regulation means and then apply it as so explicated." *Id.* (citing *Versata Dev. Grp., Inc. v. SAP Am., Inc.*, 793 F.3d 1306, 1326 (Fed. Cir. 2015)).

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¹ To the extent the majority suggests the Board did not make a determination regarding prong one *at all*, rather than simply did not "analyze part one" by articulating and applying a distinct standard, *see* slip op. 6, 21, the Board's decisions expressly state the Board's finding that the purported technological invention was not "unobvious." *See* Appx20; Appx390-393.

E. Judge Reyna's Dissent-In-Part

Judge Reyna dissented from the majority's claim construction. In particular, Judge Reyna noted the majority placed primary reliance on the claims purportedly addressing "unlawful interception," when that characteristic was exclusively referenced "describing a single preferred embodiment," which was not claimed. Slip op. 5-6 (Reyna, J., dissenting-in-part).

III. REHEARING IS WARRANTED

The panel erred by reviewing (and remanding) the threshold §42.301(b) institution obviousness determination, rather than reviewing the Board's merits §103 obviousness determination. That threshold determination (part of the technological invention exception to CBM jurisdiction) was superseded by the Board's later FWD merits obviousness determination. This Court and the Supreme Court have repeatedly held it is error to review a tribunal's preliminary determination as opposed to its merits determination (which is on a full record) that subsumes the preliminary issue. Indeed, as this Court's precedent reflects, the AIA's bar on appellate review of preliminary merits determinations at institution reflects this same general principle. The panel decision is inconsistent with binding precedent and will cause confusion and waste resources. Rehearing is thus warranted.

A. The Threshold "Unobvious" Inquiry to the Technological Invention Exception to CBM Jurisdiction Is Subsumed by the Board's Obviousness Merits Determination

By the plain language of the USPTO's Rules, the standard for whether the claimed subject matter recites a technological feature that is "unobvious" over the prior art (37 C.F.R. §42.301(b)) is subsumed by the merits inquiry whether the challenged claims are unpatentable as "obvious" over the prior art under 35 U.S.C. §103. Tellingly, reflecting SIPCO's own recognition that the obviousness merits inquiry subsumes the "unobvious[ness]" CBM determination, SIPCO's appellate reply brief addresses obviousness of the claims over Tymes as part of its discussion of the CBM jurisdictional inquiry. See Appellant Reply 27. Under well-established precedent, it cannot be harder for a petitioner to satisfy the preliminary, threshold version of that inquiry than it is to succeed ultimately on the merits. As a consequence, when, as here, the Board has adjudicated the merits of the obviousness issue favorably to the petitioner, it follows a fortiori that the petitioner has also satisfied the jurisdictional standard, whatever its precise contours. The panel's remand to the Board to "explain what part one of the regulation means and then apply it as so explicated," slip op. 21-22, thus here amounts to a useless exercise.

As the Supreme Court has frequently observed, logic dictates that the preliminary jurisdictional inquiry cannot be more demanding than what is necessary to succeed on the ultimate merits. *See Steel Co.*, 523 U.S. at 89, 92-93; *Morrison v*.

Nat'l Austl. Bank Ltd., 561 U.S. 247, 254 (2010) (jurisdiction "presents an issue quite separate from the question whether the allegations the plaintiff makes entitle him to relief"); Bell, 327 U.S. at 682 (rejection of asserted federal claim is a merits determination, not a lack of federal question jurisdiction). "[T]he consequences [of the contrary rule] are enough to condemn it." Steel Co., 523 U.S. at 92. For example, if the jurisdictional standard to show unobviousness and merits standards were precisely the same, any finding against the petitioner on obviousness of the technological feature would lead to the case being "dismissed for lack of jurisdiction rather than decided on the merits." Id. at 93. Likewise, it would require an appellate court to consider, and even raise sua sponte, merits arguments the parties had waived in their optional preliminary submissions. Id.

This Court has already recognized that this principle applies to proceedings before the Board under the AIA. As this Court noted, the preliminary determination for instituting IPR proceedings "is only preliminary, aimed just at what is reasonably likely to be decided when patentability is fully addressed, should an IPR be instituted." *Wi-Fi One*, 878 F.3d at 1372. And Congress implicitly presumed the traditional relationship between threshold and merits when it made the statutory estoppel consequences of a proceeding stem only from a proceeding "that results in" an FWD. 35 U.S.C. §325(e)(1)-(2). If a merits finding of non-obviousness meant a patent was not a CBM patent, the result would be a vacatur of institution and

dismissal of the petition, rather than an FWD, thus depriving the determination of statutory estoppel effect. *Cf. Steel Co.*, 523 U.S. at 93.

Here, the Board specifically determined at institution (and confirmed at FWD) that the patent was not "novel and unobvious," Appx20, Appx390-93. Even assuming, as the panel concluded, that the Board's ID should have more fully "explain[ed] what part one of the regulation means and…appl[ied] it as so explicated," slip op. 21-22, that assessment of how the patent met the standard for institution was necessarily subsumed within and overtaken by the Board's FWD, in which it explained in great detail, considering all of the evidence, that the challenged claims were obvious over the prior art, Appx46-66.

B. Because the Preliminary Unobviousness Determination Is Subsumed by the Merits Determination, the Panel Should Have Reviewed the Merits Determination Based on the Fully Developed Record

Preliminary determinations that are subsumed by merits determinations should not be reviewed on appeal. Rather, with the benefit of the entire record, courts should review the merits determination alone. Congress adopted that same approach in the AIA, even going so far as to expressly preclude appellate review of the Board's preliminary merits assessment as part of the decision to institute proceedings.

In *Ortiz*, the Court held the district court's summary judgment determination was unreviewable because the case had proceeded to jury verdict and thus there was

a complete record on the merits issue that subsumed the summary judgement determination. 562 U.S. at 183-84 (citing 15A C. Wright, A. Miller, & E. Cooper, Fed. Practice & Procedure §3914.10, at 684 (2d ed. 1992 and Supp. 2010)); see also Switz. Cheese Ass'n, 385 U.S. at 24-25 (finding denial of summary judgment that also denied preliminary injunction not reviewable because it merely served as "a pretrial order that decides only one thing—that the case should go to trial"). As the Ortiz Court explained, "[o]nce the case proceeds to trial, the full record developed in court supersedes the record existing at the time of the summary judgment motion." 562 U.S. at 183-84. After trial, the "decisive question" is "whether the evidence [adduced at trial] favoring the party seeking relief is legally sufficient to overcome the defense." *Id.* This Court has similarly held that "a denial of summary judgment is not properly reviewable on an appeal from the final judgment entered after trial." Function Media, 708 F.3d at 1322 (citations omitted).

Ortiz describes just one example of a common phenomenon, where preliminary assessments of the merits, made at the outset as part of a decision to proceed further, are not subsequently reviewed following a merits adjudication. Others include a grand jury's probable cause determination, which escapes appellate review separate from appeal of the ultimate legal merits. Wi-Fi One, 878 F.3d at 1372 & n.7 (citing Cuozzo Speed Techs., LLC v. Lee, 136 S. Ct. 2131, 2140 (2016), and Kaley v. United States, 134 S. Ct. 1090, 1097-98 (2014)).

As the Supreme Court held in *Cuozzo*, Congress specifically adopted that same general principle in the AIA, providing that the Board's "initial decision 'whether to institute an inter partes review' is 'final and nonappealable." 136 U.S. at 2137-38 (citing 35 U.S.C. §314(d)). In Wi-Fi One, this Court, en banc, further examined *Cuozzo* and concluded that the bar against appellate review of institution decisions applies to "determinations that are focused on the patentability merits of particular claims" because they are simply a "preliminary" assessment of "what is reasonably likely to be decided when patentability is fully addressed, should an IPR be instituted." 878 F.3d at 1372 (citing *Cuozzo*). This Court should not review such "preliminary-only determinations" precisely because "the closely related final merits determination is reviewable." Id. at 1373. This Court contrasted such initial merits determinations, which should *not* be reviewed on appeal, from other threshold inquiries, such as timeliness or whether the patent satisfies the "financial product or service" element, which are "unrelated to the Director's preliminary patentability assessment," and for which there is no "two-stage process" involving final adjudication at a later stage. Id.

The logic of *Wi-Fi One* applies equally here. The first prong of §42.301(b)— whether "the claimed subject matter as a whole recites a technological feature that is novel and unobvious over the prior art"—is a "closely related" preliminary assessment of obviousness, which is subsumed by a final merits determination under

§102 and §103 based on a fully developed record as part of the FWD. Similarly, the second §42.301(b) prong—whether "the claimed subject matter as a whole...solves a technical problem using a technical solution"—is "closely related" to the §101 inquiry. In fact, the panel recognized as much when it addressed and attempted to distinguish this Court's §101 precedent in the course of analyzing the second prong (slip. op. 19-20 & n.3 (citations omitted)). Yet, the panel refused to analyze the Board's §101 merits decision based on the full record regarding that issue.

The Supreme Court will hear arguments in December in *Thryv, Inc. v. Click-To-Call Techs.*, *LP* (Sup. Ct. No. 18-916), concerning the scope of the AIA's bar on appellate review of institution decisions. This Court may prefer to hold the present petition until the Supreme Court has decided that case. But the panel's decision warrants review even under the governing standard established by this Court, sitting *en banc*, in *Wi-Fi One*.

C. By Requiring Future Panels to Reach Back to the Jurisdictional Determination, Notwithstanding a Fully Developed Record, the Panel's Approach Will Both Cause Confusion and Waste Judicial and Administrative Resources

Not only does the panel's determination directly conflict with controlling precedent from the Supreme Court and this Court, it also introduces several problematic and illogical consequences Congress could not have intended. Not only would remand for further explication of a superseded determination waste judicial and administrative resources, the panel's approach also would create considerable

confusion by applying, post-hoc, the merits-phase record to revisit determinations made at institution. Moreover, the panel's approach will frustrate Congress's purposes as reflected in the AIA.

By disregarding the Board's merits findings of unpatentability under both §103 and §101, and reviewing instead those issues in the context of the threshold CBM institution inquiry, the panel illogically invites the Board to revisit its threshold question whether the claimed subject matter recites a technological invention based on a record and arguments developed only during the *merits* phase of the proceeding. Here, for example, SIPCO did not raise its technological involving "interference," problem/solution arguments "interception," "circumvention" (slip op. 10-11) until after institution. Compare Appx325-327, Appx336-344 (PO Preliminary Response) with Appx485-488, Appx504-505 (PO Yet, the panel based its claim construction and technological Response). problem/solution rulings (from which Judge Reyna properly dissented (slip op. 1-10) (Reyna, J., dissenting-in-part)) primarily on those arguments, which it used to reverse the Board's preliminary institution determination regarding §42.301(b) prong two. Slip op. 10-11, 16-21. The panel gives no guidance to the Board as to what parts of the merits-phase record to consider on remand in reevaluating §42.301(b) prong one. The panel thus illogically requires the Board's ID to be

reviewed and revised on the basis of a record that was created *after* the ID was issued.

The panel's approach also would undermine congressional intent for the AIA. Any time the Federal Circuit (or Board on remand) revisits an earlier institution decision and rules that the preliminary standard was not satisfied, the result would be to vacate institution and dismiss the petition on jurisdictional grounds, thereby defeating Congress's purposes. Congress intended that the Board's final merits determinations be given effect. As the Supreme Court observed in *Cuozzo*, Congress wanted to "restore confidence" in patents by enabling the Board to reassess questionable ones, and did not intend that "the [Board's] final decision could be unwound under some minor statutory technicality related to its preliminary decision to institute...review." 136 S. Ct. at 2140 (citation omitted). Similarly, Congress provided for statutory estoppel based only upon a "final written decision," 35 U.S.C. §325(e), which would be frustrated if finally adjudicated merits determinations were vacated and petitions dismissed based on review instead of only preliminary determinations. Cf. Steel Co., 523 U.S. at 92-93 (noting absurdity of rule in which a case resolved against the petitioner following full adjudication "would be dismissed for lack of jurisdiction rather than decided on the merits").

Even assuming the Court *can* review on appeal certain jurisdictional determinations made by the Board at institution that are not subsumed by the

ultimate merits, the confusion, frustration of congressional purposes, and waste of judicial and administrative resources that the panel's decision would engender strongly suggest Congress did not intend appellate review of the threshold *merits*-related assessment at issue here.

CONCLUSION

For these reasons, Emerson respectfully requests that the Court grant rehearing or rehearing *en banc*.

Respectfully submitted,

Dated: October 25, 2019

/s/ Douglas H. Hallward-Driemeier Douglas H. Hallward-Driemeier ROPES & GRAY LLP 2099 Pennsylvania Avenue, NW Washington, DC 20006-6807 Phone: (202) 508-4600

James R. Batchelder James L. Davis, Jr. ROPES & GRAY LLP 1900 University Avenue, 6th Floor East Palo Alto, CA 94303-2284 Phone: (650) 617-4000

Samuel L. Brenner ROPES & GRAY LLP Prudential Tower 800 Boylston Street Boston, MA 02199-3600 Phone: (617) 951-7000

Counsel for Appellee Emerson Electric Co.

CERTIFICATE OF SERVICE

On October 25, 2019, the undersigned caused the foregoing document to be filed electronically by using the Court's CM/ECF system. All parties are represented by registered CM/ECF users and will be served by the appellate CM/ECF system.

/s/ Douglas H. Hallward-Driemeier Douglas H. Hallward-Driemeier

Counsel for Appellee Emerson Electric Co.

CERTIFICATE OF COMPLIANCE

The undersigned certifies that this brief complies with the type-volume

limitation of Federal Rule of Appellate Procedure 35(b)(2)(A) and Fed. Cir. R.

35(c)(2). The brief contains 3,899 words, excluding the parts of the brief exempted

by Federal Rule of Appellate Procedure 32(f). This brief complies with the typeface

requirements of Federal Rule of Appellate Procedure 32(a)(5) and the type style

requirements of Federal Rule of Appellate Procedure 32(a)(6). The brief has been

prepared in a proportionally spaced typeface using Microsoft Word 2016 in Times

New Roman 14-point font.

/s/ Douglas H. Hallward-Driemeier

Douglas H. Hallward-Driemeier

Counsel for Appellee Emerson Electric Co.

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ADDENDUM

United States Court of Appeals for the Federal Circuit

SIPCO, LLC, *Appellant*

v.

EMERSON ELECTRIC CO., Appellee

2018-1635

Appeal from the United States Patent and Trademark Office, Patent Trial and Appeal Board in No. CBM2016-00095.

Decided: September 25, 2019

JAMES R. BARNEY, Finnegan, Henderson, Farabow, Garrett & Dunner, LLP, Washington, DC, argued for ap-Also represented by Kelly Lu; Gregory J. GONSALVES, Gonsalves Law Firm, Falls Church, VA.

DOUGLAS HALLWARD-DRIEMEIER, Ropes & Gray LLP, Washington, DC, argued for appellee. Also represented by JAMES RICHARD BATCHELDER, JAMES LAWRENCE DAVIS, JR., East Palo Alto, CA.

Before O'MALLEY, REYNA, and CHEN, Circuit Judges.

Opinion for the court filed by Circuit Judge CHEN.

Opinion concurring-in-part and dissenting-in-part filed by Circuit Judge REYNA.

CHEN, Circuit Judge.

SIPCO, LLC (SIPCO) appeals a final written decision of the Patent Trial and Appeal Board (Board) in a covered business method (CBM) review of its U.S. Patent No. 8,908,842 ('842 patent). After instituting CBM review, the Board found claims 1, 7, 9, 16, and 17 of the '842 patent ineligible for patent protection under 35 U.S.C. § 101 and unpatentable for obviousness under 35 U.S.C. § 103. SIPCO appeals these findings, as well as the Board's determination that the '842 patent was subject to CBM review.

In determining that the '842 patent qualifies for CBM review, the Board found that the patent is not excluded from review under the statutory "technological invention" exception. See America Invents Act (AIA) § 18(d). Under 37 C.F.R. § 42.301(b), the Board must consider "whether the claimed subject matter as a whole recites a technological feature that is novel and unobvious over the prior art: and solves a technical problem using a technical solution." Applying just the second part of this regulatory standard, the Board here found that the patent contained no technical solution to a technical problem.

We reverse the Board's claim construction of "low power transceiver" and its finding that the '842 patent does not satisfy the second part of the regulation defining "technological invention." § 42.301(b). Because the Board did not address the applicability of § 42.301(b)'s first part, we vacate and remand for consideration consistent with this opinion.

BACKGROUND

The '842 Patent

The '842 patent, based on a provisional application filed in 1997, explains that there are a variety of circumstances in which it is desirable to communicate information from a previously unconnected, remote device to a central location. '842 patent at col. 1, ll. 43–45. Rather than set up a direct communication link from the remote device to the central location, however, the invention of the '842 patent sets up a two-step communication path through a set of intermediate nodes that takes advantage of the nodes' already-provided communications link (e.g., a publicswitched telephone network (PSTN)) to the central location. Id. at claim 1. The claimed invention completes the communication path by having the remote device communicate wirelessly to an intermediate node. For example, a user may wish to replace the bank and credit cards he or she carries with a remote transmitting unit, similar to an automobile remote key, that has one or more buttons each associated with a bank or credit card. Id. at col. 5, ll. 9-64. When the user depresses the button, the remote transmitter transmits the user's banking card account and PIN information to, for example, the ATM. Id. at col. 5, ll. 43-61. The ATM then transmits the information over, for example, a PSTN to the central location for verification. Id. at col. 7, ll. 41-44.

In implementing this two-step system, the inventors recognized problems that arose. *Id.* at col. 5, l. 67 – col. 6, 1. 11. For example, contention between two or more remote devices communicating at the same time caused more distantly located users to circumvent closer users. Id. at col. 6, ll. 4–7. In addition, an interloper could unlawfully intercept the electromagnetic signals carrying sensitive data. Id. at col. 6, ll. 7–11. To alleviate these problems, the '842 patent recites the use of a *low-power* remote transmitter, which the specification explains would require the user to

be in "close proximity," "e.g., several feet," in order for the user to be able to use it. *Id.* at col. 5, l. 67 – col. 6, l. 11.

The parties do not dispute the Board's treatment of claim 1 as representative. Claim 1 recites the following:

1. A device for communicating information, the device comprising:

a low-power transceiver configured to wirelessly transmit a signal comprising instruction data for delivery to a network of addressable devices;

an interface circuit for communicating with a central location; and

a controller coupled to the interface circuit and to the low-power transceiver, the controller configured to establish a communication link between at least one device in the network of addressable devices and the central location using an address included in the signal, the communication link comprising one or more devices in the network of addressable, the controller further configured to receive one or more signals via the low-power transceiver and communicate information contained within the signals to the central location.

Id. at claim 1. Dependent claims 3 and 4 are particularly relevant to this appeal:

- 3. The device of claim 2, wherein the remote device is a [sic] associated with a vending machine.
- 4. The device of claim 2, wherein the remote device is associated with an Automated Teller Machine (ATM).

Id. at claims 3, 4.

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Board's Institution Decision

In July 2016, Emerson Electric Co. (Emerson) filed a petition requesting CBM review of the '842 patent on, inter alia, §§ 101 and 103 grounds. Emerson argued that the challenged claims were directed to the patent-ineligible abstract idea of "establishing a communication route between two points to relay information." J.A. 215. According to Emerson, "[t]his concept has been practiced for centuries in applications such as the Postal Service, Pony Express, and telegraph, where a route is established to relay mail or other communications from one point to another." Id. Emerson also argued that the '842 patent was unpatentable for obviousness over U.S. Patent No. 5,157,687 (Tymes). J.A. 261.

The Board instituted on both grounds. J.A. 432. In its institution decision, the Board analyzed whether the '842 patent qualified as a "covered business method patent" under AIA § 18(d)(1), which defines the term as "a patent that claims a method or corresponding apparatus for performing data processing or other operations used in the practice, administration, or management of a financial product or service, except that the term does not include patents for technological inventions." The Board determined that claim 3—associating the device with a vending machine and claim 4—associating the device with an ATM—recited apparatuses "used in the practice, administration, or management of a financial product or service" under § 18(d)(1). J.A. 387–89.

The Board then determined that the patent was not drawn to a "technological invention." The Board applied its regulation 37 C.F.R. § 42.301(b), which provides a twopart test for determining whether a patent is for a "technological invention": "whether the claimed subject matter as a whole recites a technological feature that is novel and unobvious over the prior art; and solves a technical problem using a technical solution." The Board explained that both parts of the regulation must be satisfied in order to exempt the patent from CBM review. J.A. 390. Because the Board concluded that the patent did not provide a technical solution to a technical problem and therefore did not meet part two, the Board did not analyze part one. J.A. 390–92.

Citing the Patent Office's 2012 Office Patent Trial Practice Guide, the Board focused on the features of claim 1, as incorporated in dependent claims 3 and 4, and determined that they are no more than generic and known hardware elements and routine computer functions. J.A. 390-91. The Board found that "[t]he only wireless transmission required by claims 3 and 4 is a signal from a low-power transceiver," which the Board noted was well-known in the art at the time of the invention. J.A. 391. The Board stated that the problem being solved by the '842 patent was the financial problem of reducing the cost of having to dispatch service personnel to fix these machines frequently, rather than a technical problem. J.A. 392. Ultimately finding that the features from claim 1 were not drawn to a technical solution to a technical problem and, therefore, not drawn to a "technological invention," the Board determined that the '842 patent was subject to CBM review. J.A. 392-93.

The Board construed, among other terms, "low-power transceiver." J.A. 396–99. Emerson did not provide a construction in its petition; SIPCO proposed a construction that specified that the transceiver "transmits and receives signals having a limited transmission range." J.A. 397. SIPCO supported its proposed construction with citations to the patent and an exhibit showing that the FCC discusses "low-power" transceivers in a manner that limits their range to "a few meters." J.A. 397–98. The Board disagreed with SIPCO's proposed construction, finding that the term "low-power" as used in claim 1 did not necessarily require that the device transmit and receive signals only within a "limited transmission range." J.A. 398.

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The Board also declined to limit the term based on the discussion of low-power transmitters found in columns five and six of the specification, because that discussion related to "extremely low-power transmitters" rather than "lowpower transceiver[s]." J.A. 398–99. The Board dismissed the FCC document cited by SIPCO because the sentence discussing low-power transmitters described the distance between people and consumer products, not the low-power transmitters' transmission range. J.A. 399 (quoting J.A. 2791 ("At any time of day, most people are within a few meters of consumer products that use low-power, non-licensed transmitters.")). The Board ultimately agreed that the construction should "encompass" a device that "transmits and receives signals having a limited transmission range" but declined to limit its construction to that phrase. Id.

3. Board's Final Written Decision

The Board's final written decision reiterated its analysis with respect to whether the '842 patent was subject to CBM review. J.A. 6–20. The Board also explained that after institution, SIPCO filed a statutory disclaimer of claims 3 and 4 under 35 U.S.C. § 253 and argued that the disclaimed claims "cannot form the basis for a ruling that the '842 patent is a [CBM] patent," as the '842 patent should be "treated as though the disclaimed claims never existed," citing language found in Guinn v. Kopf, 96 F.3d 1419, 1422 (Fed. Cir. 1996) ("A statutory disclaimer under 35 U.S.C. § 253 has the effect of canceling the claims from the patent and the patent is viewed as though the disclaimed claims had never existed in the patent."). The Board disagreed with SIPCO, finding that the "belated post-institution disclaimer of claims 3 and 4" did not affect its conclusion that the '842 patent is subject to CBM review. J.A. 8. The Board cited a precedential Board CBM decision in which it had previously explained that "CBM patent review eligibility is determined based on the claims of the challenged patent as they exist at the time of the Casse: 1188-1163355

decision whether to institute." Id. (citing Facebook, Inc. v. Skky, LLC, Case CBM2016-00091, slip op. 11 (P.T.A.B. Sept. 28, 2017) (Paper 2) (precedential)) (emphasis added The Board also pointed out that AIA by the Board). §§ 18(a)(1)(E) and 18(d)(1) use the present tenses of words "institute" and "claims," implying that a patent is subject to CBM review based on what the patent claims at the time of the institution decision, not some later time after institution. J.A. 8-9. The Board noted that it would not have considered claims 3 and 4 if SIPCO had timely filed a disclaimer before institution and observed that Emerson would still have had the ability to file for inter partes review of the '842 patent before the one-year statutory bar of 35 U.S.C. § 315(b) had SIPCO done so. J.A. 10.

With respect to the technological invention exception, the Board cited the statement in Versata Development Group, Inc. v. SAP America, Inc., 793 F.3d 1306, 1327 (Fed. Cir. 2015) that "the presence of a general purpose computer to facilitate operations through uninventive steps does not change the fundamental character of an invention" to support its conclusion that "[a] claim does not include a technological feature if its elements are nothing more than general computer system components used to carry out the claimed process." J.A. 17 (internal quotation marks omitted). The Board then reiterated its determination that the features of claim 1 as incorporated in dependent claims 3 and 4 "recite no more than generic and known hardware elements and routine computer functions," and that the problem being solved, which the Board characterized as "[a]utomating service requests of vending machines and ATMs," was a financial, not technological, problem. J.A. 18-19.

The Board maintained its "low-power transceiver" construction, concluding that SIPCO was conflating "power" with "transmission range." J.A. 23. The Board also credited Emerson's expert's testimony that a change in power does not necessarily result in a change in transmission Casse: 1188-1163355

range, because the range depends on numerous factors including the signal frequency and environment. J.A. 24–25.

The Board concluded that the challenged claims were patent-ineligible under § 101 because they were directed to the abstract concept of "establishing a communication route between two points to relay information" and did not contain any additional inventive concept. J.A. 30–45. The Board emphasized its view that the '842 patent merely automated service requests using general purpose devices such as low-power transceivers. J.A. 32. The Board noted that, "[s]ignificantly, the claims are not directed to a new type of transceiver, interface circuit, or controller to establish a communication link between a remote device and the central location,"; "[i]nstead, the claims are directed to transmitting data between locations using conventional or generic computer components." J.A. 33.

The Board also found, inter alia, the '842 patent obvious over Tymes. SIPCO appeals the Board's determination that the '842 patent is subject to CBM review, as well as the Board determinations as to §§ 101 and 103. We have jurisdiction pursuant to 28 U.S.C. § 1295(a)(4)(A).

DISCUSSION

"Low-Power Transceiver" Construction

We review factual determinations concerning extrinsic evidence underlying the Board's claim construction for substantial evidence and the ultimate construction de novo. In re Cuozzo Speed Techs., LLC, 793 F.3d 1268, 1280 (Fed. Cir. 2015). To the extent the Board considered extrinsic evidence when construing the claims, we need not consider the Board's findings on that evidence because the intrinsic record is clear. See Eidos Display, LLC v. AU Optronics Corp., 779 F.3d 1360, 1365 (Fed. Cir. 2015).

The Board correctly applied *Phillips v. AWH Corp.*, 415 F.3d 1303, 1312 (Fed. Cir. 2005) (en banc), rather than the broadest reasonable interpretation standard,

construing terms of this expired patent. J.A. 21; see also In re Rambus Inc., 694 F.3d 42, 46 (Fed. Cir. 2012). Phillips explains that "[i]t is a bedrock principle of patent law that the claims of a patent define the invention to which the patentee is entitled the right to exclude." 415 F.3d at 1312 (internal quotation marks omitted). "While not an absolute rule, all claim terms are presumed to have meaning in a claim." Innova/Pure Water, Inc. v. Safari Water Filtration Sys., Inc., 381 F.3d 1111, 1119 (Fed. Cir. 2004). In Innova, we rejected a construction that read the term "operatively" out of the phrase "operatively connected," explaining that the construction was not correct because "the term 'operatively' [would be] unnecessary and superfluous as the patentee could have as easily used the term 'connected' alone." Id.

The dispute between the parties is whether "low-power" is properly read, in light of the specification, to correlate with limited transmission range. We conclude that the Board's construction in this case fails to give appropriate meaning to the term "low-power" in "low-power transceiver." "Importantly, the person of ordinary skill in the art is deemed to read the claim term not only in the context of the particular claim in which the disputed term appears, but in the context of the entire patent, including the specification." *Phillips*, 415 F.3d at 1313. The specification explains that the reason that the '842 patent contemplates a transmitter¹ having low power is "so that a user will have

The specification explains that a transceiver contains both a transmitter and receiving circuitry, and the parties do not dispute that only the transmitter portion of the "low-power transceiver" is used in claim 1. See '842 patent at col. 8, ll. 7–9, claim 1. Accordingly, we find that the specification's disclosure of a "low-power transmitter" is coextensive with claim 1's recitation of "low-power transceiver."

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to be in close proximity, (e.g., several feet) to the receiver 18 of an AFTM 10 in order to use the transmitter." '842 patent at col. 5, l. 67 – col. 6, l. 3. It is only if the signal transmission is limited in range that the problems of unwanted circumvention, contention, and unlawful interception of the electromagnetic signals described in column six are alleviated. See id. at col. 6, ll. 4–9.

We recognize here, as we did in *Phillips*, "that the distinction between using the specification to interpret the meaning of a claim and importing limitations from the specification into the claim can be a difficult one to apply in practice." Phillips, 415 F.3d at 1323. However, "the line between construing terms and importing limitations can be discerned with reasonable certainty and predictability if the court's focus remains on understanding how a person of ordinary skill in the art would understand the claim terms." Id. SIPCO's specification explicitly ties the lowpower transceiver to a limited transmission distance; accordingly, a skilled artisan would understand "low-power" to mean that the transceiver operates at a power level corresponding to "limited transmission range2."

Emerson contends that the specification's discussion of a limited transmission range for its transmitter does not apply to the claimed "low-power transceiver" because that discussion uses the word "extremely" before low-power. But the specification is consistent with our construction, because it repeatedly ties the low-power transmitter to having a limited transmission range. See, e.g., '842 patent at col. 5, l. 67 - col. 6, l. 3 ("Preferably, the transmitter 20

The dissent states that this construction introduces ambiguities as to how much distance and how much power correspond to "limited transmission range." Dissent at 7. But the parties did not allege, and the Board did not find that the meaning of "limited transmission range," or even "low-power," was uncertain.

is an extremely low power transmitter, so that a user will have to be in close proximity, (e.g., several feet) to the receiver"); *id.* at col. 6, ll. 4–11 ("This extremely low-power operation also helps to prevent the unlawful interception of the electromagnetic signals."); *id.* at col. 14, ll. 15–21 (". . . it may be desirable to use a cellular transmitter, instead of a low-power RF transmitter . . . because the automobile may break down a relatively significant distance from the nearest pay-type telephone (e.g., location of the nearest transceiver)."). The word "extremely" specifies the *amount of distance* by which the transmission is limited—*e.g.*, "several feet." The specification's description of a cellular transmitter being capable of transmitting a further distance than a low-power transmitter reinforces this conclusion. *See id.* at col. 14, ll. 15–21.

The Board placed considerable emphasis on Dr. Geier's expert testimony that "low-power" is not necessarily coextensive with a limited transmission range. See J.A. 23–25. But in this case, the intrinsic evidence is sufficiently clear as to the meaning of "low-power" such that consulting extrinsic evidence is unnecessary. See Phillips, 415 F.3d at 1317. In any event, Dr. Geier's testimony was less than conclusive, and both he and Emerson's other expert, Dr. Heppe, testified that one (according to Dr. Heppe, "typical") characteristic of a low-power transmitter is a limited transmission range, and that characteristic is consistent with the only described use in the specification. See J.A. 2937– 38 (Dr. Geier); J.A. 3152–53 (Dr. Heppe). Moreover, the record also contains evidence that supports a relationship between limited transmission range and low transmit power. See J.A. 3046 (disclosing the Friis equation, which defines transmission distance as a function of the square root of transmitted power); J.A. 3149-50 (Dr. Heppe testifying that "signal level, generally speaking, decays as one over the square distance").

Accordingly, we reverse the Board's construction of "low-power transceiver" and construe it to mean "a device

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that transmits and receives signals at a power level corresponding to limited transmission range."

2. Financial Product or Service

"[W]e review the Board's reasoning [as to whether the particular patents at issue are CBM patents] under the arbitrary and capricious standard and its factual determinations under the substantial evidence standard." SightSound Techs., LLC v. Apple Inc., 809 F.3d 1307, 1315 (Fed. Cir. 2015). The parties do not dispute that only one claim must meet the requirements of § 18(d)(1) in order for the patent to be considered a CBM patent. See Apple, Inc. v. Ameranth, Inc., 842 F.3d 1229, 1239 n.6 (Fed. Cir. 2016).

We find that the Board's conclusion that claims 3 and 4 recite an apparatus "for performing data processing or other operations used in the practice, administration, or management of a financial product or service" under AIA § 18(d)(1) was not arbitrary and capricious. We have previously interpreted "the definition of 'covered business method patent' [not to be] limited to products and services of only the financial industry, or to patents owned by or directly affecting the activities of financial institutions such as banks and brokerage houses." Versata, 793 F.3d at 1325. Rather, we have found that § 18(d)(1) "on its face covers a wide range of finance-related activities." Id. In Versata, we found the "method and apparatus for pricing products in multi-level product and organizational groups" to be sufficiently "used in the practice, administration, or management of a financial product or service" to subject the patent to CBM review. Id. at 1311, 1325–26.

We placed some limitation on the scope of CBM review in *Unwired Planet*, *LLC v. Google Inc.*, 841 F.3d 1376 (Fed. Cir. 2016), where the Board had found a patent relating to a "method and system for managing location information for wireless communications devices" to be subject to CBM review because, in the Board's view, "the [recited] 'client application' may be associated with a service provider or a

goods provider, such as a hotel, restaurant, or store" and therefore the patent was "incidental to" or "complementary to" the financial activity of service or product sales. *Id.* at 1378–79. We held that the Board's reliance on activities merely "incidental to" or "complementary to" a financial activity rendered meaningless the limits placed by Congress on CBM review. Id. at 1382. For example, "[t]he patent for a novel lightbulb that is found to work particularly well in bank vaults does not become a CBM patent because of its incidental or complementary use in banks." Id. "Likewise, it cannot be the case that a patent covering a method and corresponding apparatuses becomes a CBM patent because its practice could involve a potential sale of a good or service[, because] [a]ll patents, at some level, relate to potential sale of a good or service." Id. Nor is a patent for "digging ditches" subject to CBM review simply because the dirt can subsequently be sold. *Id*.

SIPCO likens its '842 patent to the examples provided in *Unwired Planet*, arguing that the claimed device is only "associated with" an ATM or vending machine and the "mere possibility that certain remote devices of the '842 patent could communicate financial data is not nearly sufficient to demonstrate that it is directed to financial products or services." SIPCO's Op. Br. 59. But the claimed apparatus need only be "used in" the practice, administration, or management of a financial product or service. See AIA § 18(d). As the Board explained, claims 3 and 4 recite the remote device being associated with an ATM or vending machine. '842 patent at claims 3, 4. The patent expressly contemplates that the information communicated through the claimed system is financial information that identifies the user's bank account and the user's identity. See, e.g., id. at col. 5, ll. 40-64, col. 6, ll. 13-16. The Board is correct in its assessment that the concept of communicating financial information from a device associated with an ATM to a central location is "central to the operation of the claimed device" in claim 3. See J.A. 14–15 (citing '842 patent at col. 1, ll. 43–65, col. 2, ll. 23–25, col. 3, ll. 12–14, col. 3, ll. 22–23, col. 4, ll. 32–37, col. 6, ll. 19–28, FIGs. 1A, 5). We therefore do not find that the Board abused its discretion when it determined that the claimed apparatus was "used in" the practice, administration, or management of a financial product or service.

SIPCO also argued before the Board and on appeal that because it disclaimed claims 3 and 4 the Board should not have relied on them in analyzing whether the '842 patent is CBM eligible. SIPCO's Op. Br. at 62. But SIPCO ultimately conceded at oral argument that a patent may be CBM eligible based on a single claim and that the Board could have properly relied on claims 3 or 4. Oral Arg. at 2:02–09, 5:24–51, http://oralarguments.cafc.uscourts.gov/default.aspx?fl=2018-1635.mp3.

Accordingly, the Board's conclusion that the '842 patent could be CBM eligible because claims 3 and 4 recite an apparatus "for performing data processing or other operations used in the practice, administration, or management of a financial product or service" under § 18(d)(1) is not arbitrary and capricious.

3. Technological Invention Exception

We review the Board's reasoning as to whether the '842 patent qualifies as a "technological invention" under § 18(d)(1) under the arbitrary and capricious standard and its factual determinations for substantial evidence. SightSound, 809 F.3d at 1315. Section 18(d)(1) excludes "patents for technological inventions" from CBM review. We previously explained in Versata that, "[u]nhelpfully, Congress did not . . . define a 'technological invention,' but instead instructed the USPTO to 'issue regulations for determining whether a patent is for a technological invention," in order to assist in implementing CBM review. Versata, 793 F.3d at 1323 (quoting § 18(d)(2)); see id. The Patent Office, in turn, issued 37 C.F.R. § 42.301, which defines "technological invention" in the following way:

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In determining whether a patent is for a technological invention solely for purposes of the Transitional Program for Covered Business Methods (section 42.301(a)), the following will be considered on a case-by-case basis: [1] whether the claimed subject matter as a whole recites a technological feature that is novel and unobvious over the prior art; and [2] solves a technical problem using a technical solution.

§ 42.301(b).

If each part of this definition is satisfied, then the patent is not eligible for CBM review. We discuss each part with respect to the '842 patent below.

a. Part Two

Because the Board misread and mischaracterized the features of claim 1 in its analysis of dependent claims 3 and 4, it did not appreciate that the claims provide a technical solution to a technical problem. Its ruling on this issue was thus arbitrary and capricious.

We explained in *Versata* that § 42.301's "[d]efini[tion of] a term in terms of itself does not seem to offer much help." 793 F.3d at 1326. In fact, "neither the statute's punt to the USPTO nor the agency's lateral of the ball offer anything very useful in understanding the meaning of the term 'technological invention." *Id.* In *Versata*, we determined that a method of determining a price that could be achieved "in any type of computer system or programming or processing environment," and using "no specific, unconventional software, computer equipment, tools or processing capabilities" did not recite a technical solution to a technical problem. *Id.* at 1327. Citing *Alice Corp. Pty. Ltd. v. CLS Bank International*, 573 U.S. 208 (2014), we stated that "the presence of a general purpose computer to facilitate operations through uninventive steps does not change

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the fundamental character of [the] invention." *Versata*, 793 F.3d at 1327.

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In *Apple*, we found a Board decision not to be arbitrary and capricious where it determined that a method of generating a second menu from categories and items selected from a first menu did not provide a technical solution to a technical problem. 842 F.3d at 1234, 1239–40. The patent owner had argued that the patent was intended to solve "a problem in restaurant ordering when customers wanted something unusual and unanticipated." *Id.* at 1239. The Board found this to be more of a business problem than a technical problem. *Id.*

In *Trading Technologies*, we found a Board decision not to be arbitrary and capricious where it determined that a software method for financial trading, including receiving bid and offer information and displaying the information to the user, did not provide a technical solution to a technical problem. Trading Techs. Int'l, Inc. v. IBG LLC, 921 F.3d 1084, 1091 (Fed. Cir. 2019) (Trading Techs. I); Trading Techs. Int'l, Inc. v. IBG LLC, 921 F.3d 1378, 1383 (Fed. Cir. 2019) (Trading Techs. II). The patent owner argued that the patent addressed technical problems relating to efficiency, speed, usability, intuitiveness, and visualization of prior art graphical user interface tools. Trading Techs. I at 1089; see also Trading Techs. II at 1383. We agreed that the claims related to the practice of a financial product helping a trader gain a market advantage—rather than a technological invention. Trading Techs. I at 1089–90; Trading Techs. II at 1383. Because the "invention ma[de] the trader faster and more efficient, not the computer," it was not a technical solution to a technical problem. Trading Techs. I at 1090 (emphasis in original); see also Trading *Techs. II* at 1383.

The question of whether a patent is for a "technological invention" is fact-specific and must be considered on a case-by-case basis. *See* § 42.301(b). This case differs from those

we have previously analyzed because the problem solved by the claims is technical in nature. The Board limited its characterization of the "problem" being solved to an example problem provided in the background that is resolved by the claims—automating machine service requests. J.A. 19. But it is clear from both the claims and the specification that the claimed invention implements a communication system that connects an unconnected, remote device with a central station. See SIPCO's Reply Br. at 22. The claims do so by taking advantage of a set of intermediate nodes ("a network of addressable devices") that are already connected to the central station over an existing communication network, for example PSTN. '842 patent at claim 1. The first step of the communication path from the user and remote device to the intermediate node is made over a wireless connection, and the second step is from the intermediate node to the central station over the existing communication network. Id.

In the context of leveraging an existing communications network to serve as an intermediary for communication between a remote device and a central location, however, the '842 patent explains that certain problems arise in communicating information at this first step, e.g., unlawful interference, contention, and unwanted circumvention of the electromagnetic signals. Id. at col. 5, l. 65 – col. 6, l. 11. Accordingly, the technical problem resolved by the claims was how to extend the reach of an existing communication system from a central location to a remote, unconnected device while protecting against unwanted interference with the transmitted signals. The claims solve this problem with a technical solution: the creation of a two-step communication system that communicates information through a low-power, i.e., limited transmission range, transceiver over a first, wireless step, that taps into

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the intermediate node's existing network connection to transport information to the central location.³

Emerson maintains that even if the '842 patent solves this technical problem, it does so with conventional components. But in that sense, this case is similar to *Bascom Global Internet Services*, *Inc. v. AT&T Mobility LLC*, 827 F.3d 1341 (Fed. Cir. 2016), which arose in a different context and answered a different legal question but remains instructive here. In *Bascom*, prior art systems either located the Internet content filter at the user's computer and were customizable to the user but easily thwarted by computer-savvy teenagers or employees, or located the filter at

Our decision in Chamberlain Group, Inc. v. Techtronic Industries Co., Nos. 18-2103, 18-2228, 2019 WL 3938278, --- F.3d --- (Fed. Cir. Aug. 21, 2019) is not to the contrary. In Chamberlain, we determined that claims reciting wireless communication of status information about a movable barrier operator (e.g., garage door opener) were directed to an abstract idea of communicating information wirelessly, and that the mere limitation of that abstract idea to the field of movable barrier operators did not constitute an inventive concept sufficient to transform the abstract idea into a practical application of the idea under Id. at *2-5. Unlike in Chamberlain, SIPCO's claimed invention does not simply use "well understood," off-the-shelf wireless technology for its intended purpose of communicating information. See id., at *4-5. Instead, SIPCO's claim 1 provides a more specific implementation of a communication scheme through its two-step communication path that combines an established communications network with a short-range wireless connection between a low-power transceiver and an intermediate node on the established network. SIPCO's two-step solution extends the reach of the existing network while overcoming problems of interference, contention, and interception.

a remote server that could not be customizable to the user. Id. at 1343–45. The claimed invention took advantage of the technical capability of the TCP/IP communication network and moved the filter to a server operated by the Internet Service Provider (ISP). Id. at 1344. Because the ISP could associate an individual user with a specific request to access a website, the claimed invention was able to provide individual-customizable Internet content filtering remotely, preventing it from being easily circumvented by its users. Id. at 1344–45. We determined that the claims were drawn to the abstract idea of Internet content filtering under step one of Alice's § 101 analysis, but determined that nothing in the record refuted Bascom's argument that the claims were drawn to an inventive concept because they recited a "technology-based solution (not an abstract-ideabased solution implemented with generic technical components in a conventional way) to filter content on the Internet that overcomes existing problems with other Internet filtering systems." Id. at 1351. "By taking a prior art filter solution (one-size-fits-all filter at the ISP server) and making it more dynamic and efficient (providing individualized filtering at the ISP server), the claimed invention represents a 'software-based invention[] that improve[s] the performance of the computer system itself." Id.claims [thus] carve out a specific location for the filtering system (a remote ISP server) and require the filtering system to give users the ability to customize filtering for their individual network accounts." Id. at 1352. We determined this to be the case despite the fact that each piece of technology Bascom employed in its invention, e.g., a computer, a server, was conventional in nature. *Id*.

By implementing a two-step communication path that takes advantage of both a wireless step from a remote device to a set of intermediate nodes and another step that may be, for example, over PSTN from the intermediate nodes to the central location, and also incorporating the use of a low-power transceiver to overcome the technical

problems of interference, interception, and contention of electromagnetic signals sent over the first, wireless step, SIPCO's invention is drawn to a technology-based solution, just as Bascom's was. Because SIPCO's claims combine certain communication elements in a particular way to address a specific technical problem with a specific technical solution, we reverse the Board's finding that the patent does not satisfy the second part of its "technological invention" regulation.

b. Part One

The Board did not analyze whether the '842 patent satisfies the first part of § 42.301(b) because it found that the patent did not satisfy the second part. Emerson concedes as much. Oral Arg. at 31:14–20. Rather than address this issue in the first instance on appeal, the Board should address the first part of § 42.301(b) under the proper construction. *Robertson v. Timmermans*, 603 F.3d 1309, 1313 (Fed. Cir. 2010) ("[W]e think the better course is to give the Board the opportunity to apply the correct law rather than decide these issues ourselves in the first instance.").

Emerson argues that remand is unnecessary because the Board already analyzed whether the '842 patent was obvious under § 103. But we have previously questioned whether it makes sense to interpret the first part of § 42.301(b)—which references the word obvious—as coextensive with § 103. Most notably, in *Versata*, we observed that "[a]t this early stage of the process, when the USPTO is first determining whether the patent at issue is even a CBM, there would seem to be little cause to determine what will be one of the ultimate questions if review is granted—did the USPTO err in the first instance when it originally determined that the invention was novel and nonobvious?" 793 F.3d at 1326. We therefore decline to assume that this is how the Board would apply § 42.301(b) in this case. Instead, on remand the Board should explain

what part one of the regulation means and then apply it as so explicated.⁴

CONCLUSION

For the reasons stated above, we reverse the Board's construction of "low-power transceiver," affirm the Board's finding that claims of the patent are "used in . . . a financial product or service" under AIA § 18(d)(1), and reverse the Board's finding that the patent does not "solve[] a technical problem using a technical solution" under its regulation § 42.301(b). Because part two of § 42.301(b) is satisfied, we remand to the Board for consideration of part one consistent with this opinion. Because the Board on remand must revisit its decision as to whether the '842 patent qualifies for the CBM review, we vacate all of the Board's unpatentability determinations. We have considered the parties' remaining arguments and find them unpersuasive.

REVERSED-IN-PART, AFFIRMED-IN-PART, AND VACATED-AND-REMANDED-IN-PART

No costs.

⁴ The parties agree that the AIA does not define what is or isnot a technological invention. See, e.g., Oral Arg. at 9:10-9:39, 16:45-52 ("Q: Does the statute provide any guidance as to what a technological invention is? A: Well, no your Honor."); see also AIA § 18(d). The omission of any definition for the phrase "technological" invention" underscores the importance of meaningful guidance from the Patent Office on § 42.301(b). See Kisor v. Wilkie, 139 S. Ct. 2400, 2417 n.5 (2019) (emphasizing that regulations which "parrot∏ the statutory text" rather than putting the public on notice of an agency's interpretation in advance are not entitled to deference).

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United States Court of Appeals for the Federal Circuit

SIPCO, LLC, Appellant

v.

EMERSON ELECTRIC CO.,

Appellee

2018-1635

Appeal from the United States Patent and Trademark Office, Patent Trial and Appeal Board in No. CBM2016-00095.

Reyna, $Circuit\ Judge$, concurring-in-part and dissenting-in-part.

I respectfully dissent from the majority's decision that rejects the Board's claim construction in favor of its own construction. The record is clear in two respects. First, the majority reaches its own construction by improperly reading a functional limitation into the claim from a preferred embodiment. Second, the Board's construction rests on factual findings that are supported by substantial evidence, including expert testimony on the meaning of the claim term "low-power transceiver" to a person of ordinary skill in the art. In the end, the majority does not explain why the Board's construction is so "clearly at odds with the claim construction mandated by" the intrinsic record that

the extrinsic evidence on which the Board relied can be discounted entirely. *Phillips v. AWH Corp.*, 415 F.3d 1303, 1318 (Fed. Cir. 2005). The majority explains only that it prefers a different construction. Because the majority's opinion is contrary to basic tenants of claim construction set forth in *Phillips*, and the deference owed to underlying factual findings under *Teva*, I respectfully dissent.

I.

To be sure, the parties disputed before the Board the construction of the term "low-power transceiver." SIPCO argued that "low-power transceiver" should be construed as a "transceiver that transmits and receives signals having a limited transmission range." J.A. 22, 485. Emerson argued that the plain and ordinary meaning of "low-power" should apply: "a transceiver that consumes less power, *e.g.*, by transmitting and receiving low power signals." J.A. 23, 588. Emerson further argued that SIPCO's construction impermissibly imports a "limited transmission range" limitation into the claims. J.A. 23, 588. Neither party proposed the construction now adopted by the majority.

The Board addressed point-by-point the same arguments that SIPCO advances on appeal. The Board ultimately rejected SIPCO's proposed construction, finding that SIPCO's arguments conflated "power" with "transmission range." J.A. 23. For example, the Board considered SIPCO's reliance on a Federal Communications Commission bulletin purportedly defining low-power transmitters as having a range of only a few meters but found that the bulletin did not support SIPCO's argument after examining that evidence. J.A. 26.

The Board adopted the plain and ordinary meaning of "low-power" and construed "low-power transceiver" as referring to a transceiver that consumes less power. *Id.* This construction, the Board concluded, encompasses a device

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that transmits and receives signals having a limited transmission range, but is not limited by that feature. J.A. 26. The record evidence supports the Board's construction.

Notably, the Board received evidence and weighed the testimony and credibility of SIPCO's and Emerson's experts. The Board credited the testimony of Emerson's expert, James T. Geier, in making its factual finding that a person of ordinary skill in the art would have understood that changing the transmission power does not necessarily change the transmission range. J.A. 23 (citing J.A. 2655–58 ¶¶ 34–39 (Geier Rebuttal Decl.)); see also J.A. 25 (explaining that Mr. Geier's cross-examination testimony was consistent with his declaration testimony on the fact that "changing the 'power' does not necessarily change the 'transmission range,' which depends [sic] numerous factors, including the signal frequency and environment").

The majority rejects the plain and ordinary meaning of "low-power transceiver" and reverses the Board, construing the term to mean "a device that transmits and receives signals at a power level corresponding to limited transmission range." Maj. Op. 12–13. The majority concludes that the meaning of "low-power" is sufficiently clear in the intrinsic record to make evaluation of the extrinsic evidence unnecessary. Maj. Op. 12. According to the majority, the specification explains that the reason for using low-power transmitters is so the user must be in close proximity to the receiver to avoid the problems of unwanted circumvention and unlawful interception of the signals. Maj. Op. 10–11. The majority thus concludes that the "specification explicitly ties the low power transceiver to a limited transmission distance," and that a person of ordinary skill in the art would understand "low-power' to mean 'having a limited transmission range." Maj. Op. 11. The majority goes on to further conclude that the term "extremely" in the phrase "extremely low-power" refers to the "amount of distance by which the transmission is limited—e.g., 'several feet." Maj. Op. 12. (emphases in original). And despite finding

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that the intrinsic evidence is so clear that it does not need to consider the Board's factual findings, the majority proceeds to reweigh the extrinsic evidence and make its own factual findings, contrary to the Board's. Maj. Op. 12. The majority's newly proffered construction is contrary to well-established claim construction precedent.

II.

The majority errs in two ways: (1) by importing a limitation—transmission range—into the claims from a preferred embodiment; and (2) by disregarding the Board's factual findings without a sufficiently clear intrinsic record.

First, the majority reaches its own construction of "lowpower transceiver" by relying on limitations that are not in the claims. We have long held that "even though 'claims must be read in light of the specification of which they are a part, it is improper to read limitations from the written description into a claim." Bradium Techs. LLC v. Iancu, 923 F.3d 1032, 1049 (Fed. Cir. 2019) (quoting Wenger Mfg., Inc. v. Coating Mach. Sys., Inc., 239 F.3d 1225, 1237 (Fed. Cir. 2001)); see also Silicon Graphics, Inc. v. ATI Techs., Inc., 607 F.3d 784, 792 (Fed. Cir. 2010) ("A construing court's reliance on the specification must not go so far as to import limitations into claims from examples or embodiments appearing only in a patent's written description [] unless the specification makes clear that the patentee intends for the claims and the embodiments in the specification to be strictly coextensive." (internal quotations omitted)).

As the majority recognizes, we have noted the difficulty in drawing a "fine line between construing the claims in light of the specification and improperly importing a limitation from the specification into the claims." *Cont'l Circuits LLC v. Intel Corp.*, 915 F.3d 788, 797 (Fed. Cir. 2019) (quoting *Retractable Techs., Inc. v. Becton, Dickinson & Co.*, 653 F.3d 1296, 1305 (Fed. Cir. 2011)). Nevertheless,

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"the line between construing terms and importing limitations can be discerned with reasonable certainty and predictability if the court's focus remains on understanding how a person of ordinary skill in the art would understand the claim terms." *Phillips*, 415 F.3d at 1323.

The majority here loses that focus, crosses that line, and, commits "one of the cardinal sins of patent law—reading a limitation from the written description into the claims." *Id.* at 1320 (quoting *SciMed Life Sys., Inc. v. Advanced Cardiovascular Sys., Inc.*, 242 F.3d 1337, 1340 (Fed. Cir. 2001)); *see also id.* at 1321 ("[W]e have expressly rejected the contention that if a patent describes only a single embodiment, the claims of the patent must be construed as being limited to that embodiment.").

The majority's construction ("a device that transmits and receives signals at a power level corresponding to limited transmission range") replaces the ordinary meaning of the "power" limitation in the claim language and instead ascribes a functional limitation to "low-power transceiver" in terms of transmission range, such that a low power transceiver that transmits more than two feet—for example, two and a half feet—is excluded. See Maj. Op. 10–12. To reach this conclusion, the majority relies primarily on a single passage in the written description describing a single preferred embodiment depicted in Figure 1. As to this embodiment, and in relevant part, the written description states:

In use, a user would simply depress a transmit button 22, which would result in the transmitter 20 transmitting an electromagnetic signal 30 to a remote AFTM 10[.] *Preferably*, the transmitter 20 is an *extremely low power transmitter*, so that a user will have to be in close proximity, (e.g., several feet) to the receiver 18 of an AFTM 10 in order to use the transmitter. This would help alleviate problems which may otherwise occur if a user approaching

an AFTM 10 is circumvented by a second, more distantly located user who depresses his transmit button. This *extremely* low-power operation also helps to prevent the unlawful interception of the electromagnetic signals[.] In addition, in an alternative embodiment, the transmitted signal may be encrypted for further protect [sic] against such unlawful interception.

'842 patent col. 5 l. 65-col. 6 l. 11 (emphases added).

This is the critical passage from which the majority concludes that the written description links "low-power" to having a "limited transmission range" limitation. See Maj. Op. 11–12. According to the majority, "[i]t is only if the signal transmission is limited in range that the problems of unwanted circumvention, contention, and unlawful interception of the electromagnetic signals . . . are alleviated." Maj. Op. 11. But this is not correct because the specification recognizes that transmission need not be extremely low-power if the transmission signal is encrypted. Thus, based on a single "preferred" embodiment, the majority limits the entire claim based on transmission range and thereby alters the scope of the patent.

The majority's construction alters the scope by removing the "low power" limitation from the claim language and

The majority overlooks other embodiments in the specification. Another embodiment is a vending machine whereby the machine sends a signal to itself that is then relayed to the central location that it, for example, is low on or out of potato chips. *See* '842 patent col. 7 l. 61–col. 9 l. 3. The majority fails to explain why, in this embodiment, close proximity to the receiver is necessary to avoid unwanted circumvention or unlawful interception of the potato chip notification.

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replacing it with a relationship between power and transmission range extrapolated from a preferred embodiment. In doing so, it introduces at least three ambiguities.

First, the specification does not clearly define a relationship between power and transmission range. While the specification describes an embodiment that relates "extremely low power" to the requirement that a user be in close proximity, "e.g., several feet," of the receiver, the specification is silent on how a person of ordinary skill in the art would understand "limited transmission range" and power level. If, as the majority contends, "extremely" specifies the "amount of distance," it is unclear how to objectively determine the distance required by "limited transmission range" in the majority's construction where "extremely" is absent and "several feet" is the sole example given for transmission range. See Interval Licensing LLC v. AOL, Inc., 766 F.3d 1364, 1373 (Fed. Cir. 2014) (declining to "cull out a single 'e.g.' phrase from a lengthy written description to serve as the exclusive definition of a facially subjective claim term" and holding that claim term to be indefinite). Second, the relationship between power and "limited transmission range" introduced by the majority's construction is not defined by the specification and is ambiguous because it allows for inverse relationships or a relationship impacted by other factors—so long as "power" and "limited transmission range" correspond in some way. In other words, there is nothing to tell a person of ordinary skill in the art a numerical value for the transmission range that would result from a "corresponding" numerical value for power level. Third, the majority's construction does not specify whether the device is limited in the transmission range of signals it transmits, or whether the device also has limits on the transmission range of signals it can receive. A construction that introduces such ambiguities cannot be correct.

Here, the patentee chose to define the subject matter of his invention in terms of "power," and our law gives him the freedom to do so. See Thorner v. Sony Computer Entm't Am. LLC, 669 F.3d 1362, 1367 (Fed. Cir. 2012) ("The patentee is free to choose a broad term and expect to obtain the full scope of its plain and ordinary meaning unless the patentee explicitly redefines the term or disavows its full scope."). This is not a case where the patentee has acted as his own lexicographer to ascribe a special meaning to "low-power." Indeed, the patentee carefully stated the intent not to limit the claims by making them strictly coextensive with descriptions of embodiments and instead sought to "cover all alternatives, modifications, and equivalents" of the claimed invention. '842 patent col. 4 ll. 19–26; see also id. col. 14 ll. 6–9. I therefore disagree with the majority's importation of results-oriented, functional language from a preferred embodiment and rewriting of the claim.

The Board correctly pointed out that none of the claims contain functional language. J.A. 25. And "[w]here the function is not recited in the claim itself by the patentee, we do not import such a limitation." *Ecolab, Inc. v. Envirochem, Inc.*, 264 F.3d 1358, 1367 (Fed. Cir. 2001). Limited range is not claimed as a part of the invention, and neither is the function of preventing unlawful interception of electromagnetic signals.

Second, the Board's factual findings are supported by substantial evidence and require our deference. See Teva Pharm. USA, Inc. v. Sandoz, Inc., 135 S. Ct. 831, 841–42 (2015). How a person of ordinary skill in the art would understand "low-power transceiver" was an issue of disputed fact between the parties and their experts that the Board properly resolved in construing the term according to its plain and ordinary meaning based on the evidence presented. See id. at 840 ("[C]laim construction has evidentiary underpinnings and . . . courts construing patent claims must sometimes make credibility judgments about witnesses." (internal quotations removed)). As the Board found, "low-power" is not a complex term; it has a well-understood plain meaning. In the context of transmitters, it

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is a transmitter that consumes less power. *See* J.A. 23. By extension, the Board relied on extrinsic evidence that the term "low-power transceiver" is well known in the art and carries an ordinary meaning of a "transceiver that consumes less power." *Id*.

The Board recognized that the use of low-power transceivers can impact transmission range, but it credited the testimony of Dr. Geier that the meaning of "low-power transceiver" is not limited by this feature. Dr. Geier testified that while you *could* have less range with lower-power transmitters, the transmission range depended on numerous other factors, such as signal frequency, environment, and sensor sensitivity. Dr. Geier testified that transmission power does not necessarily result in a change of the transmission range. The majority rejects Dr. Geier's testimony by reweighing the evidence and making its own factual finding that his testimony was "less than conclusive." But whether "power" necessarily affects Mai. Op. 12. transmission range is a subsidiary issue of fact resolved by the Board that requires our deference. See Knowles Elecs. LLC v. Cirrus Logic, Inc., 883 F.3d 1358, 1362 (Fed. Cir. 2018) (noting that we review the Board's underlying factual findings based on extrinsic evidence, such as expert testimony, for substantial evidence).

Despite reweighing the extrinsic evidence itself, the majority asserts that the intrinsic record is so clear that the Board's reliance on Emerson's expert testimony should be dismissed. Maj Op. 9, 12 (citing *Eidos Display, LLC v. AU Optronics Corp.*, 779 F.3d 1360, 1365 (Fed. Cir. 2015) ("To the extent the district court considered extrinsic evidence in its claim construction order or summary judgment order, that evidence is ultimately immaterial to the outcome because the intrinsic record is clear.")). It is also true that we have held that we may affirm a Board decision that is supported on the intrinsic record alone. *See Profectus Tech. LLC v. Huawei Techs. Co.*, 823 F.3d 1375, 1381 (Fed. Cir. 2016) (citing *Cambrian Sci. Corp. v. Cox Commc'ns*,

Inc., 617 F. App'x 989, 993 (Fed. Cir. 2015) (affirming claim construction without addressing extrinsic evidence because "the intrinsic evidence fully determines the proper construction of the contested claim term")). Further, "[e]xtrinsic evidence may not be used 'to contradict claim meaning that is unambiguous in light of the intrinsic evidence." Id. (citing Phillips, 415 F.3d at 1324). But here, the intrinsic record is not so clear. The term "low-power transceiver" as used in the patent is susceptible to more than one reasonable interpretation, the majority's construction is not unambiguously supported by the intrinsic record, and the Board's construction is not contradicted by the claim language or the intrinsic evidence.

In my view, the extrinsic record in this case is particularly relevant to understand how a person of ordinary skill in the art would understand the disputed term at the time the patent issued. See Teva, 135 S. Ct. at 841–42. This is particularly true post-Aatrix, which restricted this court's ability to decide legal issues and disregard existing underlying factual disputes. See Aatrix Software, Inc. v. Green Shades Software, Inc., 882 F.3d 1121, 1128 (Fed. Cir. 2018) (noting that in deciding questions of law "there can be subsidiary fact questions which must be resolved en route to the ultimate legal determination").

The majority's claim construction analysis redefines the term "low-power transceiver" by importing a functional limitation from the written description and introducing ambiguity into the claim. As a result, the majority construes "low-power transceiver" to mean a transceiver that can only transmit and receive signals within a "limited transmission range." Maj. Op. 12–13. This rewriting of the claim alters the scope and recites an invention that is different from the invention claimed in the '842 patent.

For the foregoing reasons, I dissent.

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III.

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While I disagree with the majority's decision to reverse on claim construction, I share the majority's concern about the Board's avoidance of the first prong of the regulatory definition of "technological invention" under 37 C.F.R. § 42.301. Remand is necessary so that the Board may in the first instance interpret § 42.301(b)(1).